ASSEMBLY BILL 385 (LRB -1811)

An Act to amend 102.07 (7m), 165.25 (6) (b), 441.06 (4), 441.10 (3) (c), 441.15 (2) (intro.), 447.03 (1) (intro.), 448.03 (3) (a) (intro.), 448.03 (3) (b), 448.03 (3) (e), 448.66 and 453.05 (1); and to create 102.29 (10), 250.042 (4), 441.15 (5) (a) 5., 448.03 (2) (p), 450.03 (1) (h), 893.82 (2) (d) 1n. and 895.46 (5) (am) of the statutes; relating to: designation of state agency status for certain health care providers who provide services during a state of emergency related to public health or a state of emergency declared by a city, village, or town. (FE) 2005

11-08.	A.	Introduced by Representatives Huebsch, Nerison, Freese, Hines, Vukmir, Davis, Hahn, Musser, Krawczyk, Townsend, Ott, Owens, LeMahieu, Gunderson, Petrowski, Albers, Vrakas and	
		Shilling; cosponsored by Senators Roessler, Kanavas, Grothman and Kapanke.	
04-27.	Α.	Read first time and referred to committee on Public Health	206
05-18.	Α.	Public hearing held.	. 200
05-18.	Α.	Executive action taken.	
05-26.	Α.	Fiscal estimate received.	
06-09.	A.	Report passage recommended by committee on Public Health, Ayes 7, Noes 0	271
06-09.	A.	Referred to committee on Rules	
06-14.	A.	Placed on calendar 6-16-2005 by committee on Rules.	
06-16.	A.	Senator Brown added as a cosponsor	. 293
06-16.	A.	Read a second time	
06-16.	A.	Ordered to a third reading	
06-16.	A.	Rules suspended	
06-16.	A.	Read a third time and passed	
06-16.	A.	Ordered immediately messaged	
06-17.	S.	Received from Assembly	266
06-17.	S.	Read first time and referred to committee on Health, Children, Families, Aging and Long Term Care	267
07-21.	S.	Public hearing held.	
08-31.	S.	Executive action taken.	
09-02.	S.	Report introduction and adoption of Senate Amendment 1 recommended by committee on Health,	
		Children, Families, Aging and Long Term Care, Ayes 5, Noes 0 (LRB a0860)	. 337
09-02.	S.	Report concurrence as amended recommended by committee on Health, Children, Families, Aging and	
		Long Term Care, Ayes 5, Noes 0	337
09-02.	S.	Available for scheduling.	
11-02.	S.	Placed on calendar 11-8-2005 by committee on Senate Organization.	
11-08.	S.	Read a second time	
11-08.	S.	Senate amendment 1 adopted	
11-08.	S.	Ordered to a third reading	
11-08.	S.	Rules suspended	
11-08.	S.	Read a third time and concurred in	
11-08.	S.	Ordered immediately messaged	443
11-09.	Α.	Received from Senate amended and concurred in as amended (Senate amendment 1 adopted).	
11-09.	A.	Senate amendment 1 concurred in.	
11-09.	A.	Action ordered immediately messaged.	

2005 ENROLLED BILL

ADOPTED DO	CUMENTS:			
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April 27, 2005 – Introduced by Representatives Huebsch, Nerison, Freese, Hines, Vukmir, Davis, Hahn, Musser, Krawczyk, Townsend, Ott, Owens, LeMahieu, Gunderson, Petrowski, Albers, Vrakas and Shilling, cosponsored by Senators Roessler, Kanavas, Grothman and Kapanke. Referred to Committee on Public Health.

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AN ACT to amend 102.07 (7m), 165.25 (6) (b), 441.06 (4), 441.10 (3) (c), 441.15 (2) (intro.), 447.03 (1) (intro.), 448.03 (3) (a) (intro.), 448.03 (3) (b), 448.03 (3) (e), 448.61, 448.66 and 453.05 (1); and to create 102.29 (10), 250.042 (4), 441.15 (5) (a) 5., 448.03 (2) (p), 450.03 (1) (h), 893.82 (2) (d) 1n. and 895.46 (5) (am) of the statutes; relating to: designation of state agency status for certain health care providers who provide services during a state of emergency related to public health or a state of emergency declared by a city, village, or town.

Analysis by the Legislative Reference Bureau

Under current law, if the governor declares a state of emergency related to public health and designates the Department of Health and Family Services (DHFS) as the lead state agency to respond to that emergency, DHFS must act as the public health authority during the emergency. As such, among other things, DHFS may compel vaccinations and must consult with local health departments and individual health providers. Also, a city, village, or town may by ordinance or resolution declare an emergency existing within the city, village, or town under certain circumstances, including conditions that impair health or medical care.

Currently, persons are prohibited from practicing or attempting to practice professional nursing, engaging in the practice of nurse-midwifery, practicing medicine and surgery, practicing veterinary medicine, practicing as a physician

assistant, engaging in the practice of pharmacy, practicing podiatry, or practicing or offering to practice dentistry, unless licensed or certified, as appropriate. In addition, with certain exceptions, a person without the appropriate license or certificate may not hold himself or herself out as a trained, certified, or graduate nurse, a licensed practical nurse, a doctor of medicine, a doctor of osteopathy, a physician assistant, a pharmacist, a doctor of dental surgery, a podiatrist, or a veterinarian. With certain exceptions, a person may not practice nurse—midwifery unless he or she has in effect malpractice liability insurance in the minimum amount specified by DHFS by rule.

Moreover, under current law, an individual who has been granted status as a state agent may be defended by the attorney general in a civil action or other matter before a court or administrative agency for acts the individual performs during the lawful course of his or her duties, amounts recoverable in the civil action or other matter are limited to \$250,000, and judgments in the actions or other matters must be paid by the state after payment under any liability insurance policy possessed by the individual.

Finally under current law, worker's compensation is the exclusive remedy for an employee who is injured while performing services growing out of and incidental to his or her employment, except that, subject to certain exceptions, an injured employee may claim worker's compensation from his or her employer and bring an action in tort against a third party for damages by reason of the injury. Currently, certain volunteers, such as volunteer fire fighters, volunteers of an emergency management unit, and, if certain conditions are met, state employees providing services to the American Red Cross in a particular disaster are also considered employees for purposes of worker's compensation benefits.

This bill designates as a state agent of DHFS a health care provider who during a state of emergency related to public health provides to a health care facility, as defined in the bill, voluntary, unpaid health care services for which the provider has been licensed or certified or has met certain requirements. The health care provider may accept reimbursement for travel, lodging, and meals. "Health care provider" is defined in the bill to mean an individual who, at any time within ten years before a state of emergency related to public health is declared, has met requirements for a nurse's assistant, has been licensed as a physician, physician assistant, registered nurse, licensed practical nurse, nurse-midwife, pharmacist, podiatrist, dentist, or veterinarian, or has been certified as a respiratory care practitioner. The state agency status does not apply to a physician, physician assistant, registered nurse, licensed practical nurse, nurse-midwife, pharmacist, podiatrist, dentist, or veterinarian whose license has, for cause, been revoked, limited, suspended, or denied renewal, or to a respiratory care practitioner whose certificate has, for cause, been limited, suspended, or revoked. The bill also excepts the health care providers designated as state agents from the prohibitions on practicing or attempting to practice without a license or certificate and from the prohibitions on holding themselves out, without a license or certificate, as trained, certified, or licensed for performance of services.

The bill also designates as an employee of the state for purposes of worker's compensation benefits a health care provider who provides volunteer, unpaid health

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care services to a health care facility during a state of emergency related to public health and prohibits such a volunteer health care provider who makes a claim for worker's compensation from making a claim or bringing an action in tort against the health care facility that accepted those services.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 102.07 (7m) of the statutes is amended to read:

102.07 (7m) An employee, volunteer, or member of an emergency management unit is an employee for purposes of this chapter as provided in s. 166.03 (8) (d), and a member of a regional emergency response team who is acting under a contract under s. 166.215 (1) is an employee of the state for purposes of this chapter as provided in s. 166.215 (4), and a health care provider who is providing volunteer, unpaid health care services to a health care facility during a state of emergency is an employee of the state for purposes of this chapter as provided in s. 250.042 (4) (b).

SECTION 2. 102.29 (10) of the statutes is created to read:

102.29 (10) No health care provider who, under s. 250.042 (4) (b), is considered to be an employee of the state for purposes of worker's compensation coverage while providing volunteer, unpaid health care services to a health care facility during a state of emergency and who makes a claim for compensation under this chapter may make a claim or bring an action in tort against the health care facility that accepted those services.

SECTION 3. 165.25 (6) (b) of the statutes is amended to read:

165.25 (6) (b) Volunteer health care providers who provide services under s. 146.89 or 250.042 (4) are, for the provision of those services, covered by this section and shall be considered agents of the department of health and family services for

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purposes of determining which agency head may request the attorney general to appear and defend them.

Section 4. 250.042 (4) of the statutes is created to read:

250.042 (4) (a) In this subsection:

1 "Health care facility" has the meaning given in s. 150.84 (2).

E. "Health care provider" means an individual who, at any time within 10 years before a state of emergency is declared under s. 166.03 (1) (b) 1. or 166.23, has met requirements for a nurse's assistant under s. 146.40 (2) (a), (b), (bm), (c), (e), (em), (f), or (g), has been licensed as a physician, a physician assistant, or a podiatrist under ch. 448, licensed as a registered nurse, licensed practical nurse, or nurse-midwife under ch. 441, licensed as a dentist under ch. 447, licensed as a pharmacist under ch. 450, licensed as a veterinarian under ch. 453, or has been certified as a respiratory care practitioner under ch. 448.

(b) A health care provider who, during a state of emergency declared under s. 166.03 (1) (b) 1. or 166.23, provides health care services for which the health care provider has been licensed or certified or, as a nurse's assistant, has met requirements, is, for the provision of these services, a state agent of the department for purposes of ss. 165.25 (6), 893.82, and 895.46 and is an employee of the state for purposes of worker's compensation benefits. The health care services shall be provided to a health care facility on a voluntary, unpaid basis, except that the health care provider may accept reimbursement for travel, lodging, and meals.

- (c) Paragraph (b) does not apply to any of the following:
- 1. A physician or physician assistant whose license has been limited, suspended, or revoked under s. 448.02 (3) (c).

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1	2. A respiratory care practitioner whose certificate has been limited,
2	suspended, or revoked under s. 448.02 (3) (c).
3	3. A registered nurse, licensed practical nurse, or nurse-midwife whose license
4	has been revoked, limited, suspended, or denied renewal under s. 441.07 (1).
5	4. A pharmacist whose license has been revoked, limited, suspended, or denied
6	renewal under s. 450.10 (1) (b).
7	5. A podiatrist whose license has been limited, suspended, or revoked under s.
8	448.675 (1) or suspended under s. 448.675 (2).
9	6. A dentist whose license has been limited, suspended, or revoked under s.
10	447.07.
11	7. A veterinarian whose license has been limited, suspended, or revoked under
12	s. 453.07.
13	SECTION 5. 441.06 (4) of the statutes is amended to read:
14	441.06 (4) No Except as provided in s. 250.042 (4) (b), no person may practice
15	or attempt to practice professional nursing, nor use the title, letters, or anything else
16	to indicate that he or she is a registered or professional nurse unless he or she is
17	licensed under this section. No Except as provided in s. 250.042 (4) (b), no person not
18	so licensed may use in connection with his or her nursing employment or vocation
19	any title or anything else to indicate that he or she is a trained, certified or graduate
20	nurse. This subsection does not apply to any person who is licensed to practice
21	nursing by a jurisdiction, other than this state, that has adopted the nurse licensure
22	compact under s. 441.50.
23	SECTION 6. 441.10 (3) (c) of the statutes is amended to read:
24	441.10 (3) (c) No license is required for practical nursing, but, except as

provided in s. 250.042 (4) (b), no person without a license may hold himself or herself

out as a licensed practical nurse or licensed attendant, use the title or letters
"Trained Practical Nurse" or "T.P.N.", "Licensed Practical Nurse" or "L.P.N.",
"Licensed Attendant" or "L.A.", "Trained Attendant" or "T.A.", or otherwise seek to
indicate that he or she is a licensed practical nurse or licensed attendant. No licensed
practical nurse or licensed attendant may use the title, or otherwise seek to act as
a registered, licensed, graduate or professional nurse. Anyone violating this
subsection shall be subject to the penalties prescribed by s. 441.13. The board shall
grant without examination a license as a licensed practical nurse to any person who
was on July 1, 1949, a licensed attendant. This paragraph does not apply to any
person who is licensed to practice practical nursing by a jurisdiction, other than this
state, that has adopted the nurse licensure compact under s. 441.50.

SECTION 7. 441.15 (2) (intro.) of the statutes is amended to read:

441.15 (2) (intro.) No Except as provided in s. 250.042 (4) (b), no person may engage in the practice of nurse-midwifery unless each of the following conditions is satisfied:

SECTION 8. 441.15 (5) (a) 5. of the statutes is created to read:

441.15 **(5)** (a) 5. The provision of services by a nurse–midwife under s. 250.042 (4) (b).

SECTION 9. 447.03 (1) (intro.) of the statutes is amended to read:

447.03 (1) DENTISTS. (intro.) Except as provided under sub. (3) and s. 250.042 (4) (b), no person may do any of the following unless he or she is licensed to practice dentistry under this chapter:

Section 10. 448.03 (2) (p) of the statutes is created to read:

448.03 (2) (p) The provision of services by a health care provider under s. 250.042 (4) (b).

1	SECTION 11. 448.03 (3) (a) (intro.) of the statutes is amended to read:
2	448.03 (3) (a) (intro.) No Except as provided in s. 250.042 (4) (b), no person may
3	use or assume the title "doctor of medicine" or append to the person's name the letters
4	"M.D." unless one of the following applies:
5	SECTION 12. 448.03 (3) (b) of the statutes is amended to read:
6	448.03 (3) (b) No Except as provided in s. 250.042 (4) (b), no person not
7	possessing the degree of doctor of osteopathy may use or assume the title "doctor of
8	osteopathy" or append to the person's name the letters "D.O.".
9	SECTION 13. 448.03 (3) (e) of the statutes is amended to read:
10	448.03 (3) (e) No Except as provided in s. 250.042 (4) (b), no person may
11	designate himself or herself as a "physician assistant" or use or assume the title
12	"physician assistant" or append to the person's name the words or letters "physician
13	assistant" or "P.A." or any other titles, letters or designation which represents or may
14	tend to represent the person as a physician assistant unless he or she is licensed as
15	a physician assistant by the board.
16	SECTION 14. 448.61 of the statutes is amended to read:
17	448.61 License required. Except as provided in s. ss. 250.042 (4) (b) and
18	448.62, no person may practice podiatry, designate himself or herself as a podiatrist,
19	use or assume the title "doctor of surgical chiropody", "doctor of podiatry" or "doctor
20	of podiatric medicine", or append to the person's name the words or letters "doctor",
21	"Dr.", "D.S.C.", "D.P.M.", "foot doctor", "foot specialist" or any other title, letters or
22	designation which represents or may tend to represent the person as a podiatrist

SECTION 15. 448.66 of the statutes is amended to read:

unless the person is licensed under this subchapter.

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448.66 Malpractice. A Except as provided in s. 250.042 (4) (b), a person who
practices podiatry without having a license under this subchapter may be liable for
malpractice, and his or her ignorance of a duty ordinarily performed by a licensed
podiatrist shall not limit his or her liability for an injury arising from his or her
practice of podiatry.
Section 16. 450.03 (1) (h) of the statutes is created to read:
450.03 (1) (h) The provision of services by a health care provider under s.
250.042 (4) (b).
SECTION 17. 453.05 (1) of the statutes is amended to read:
453.05 (1) Except as provided under sub. (2) and s. 250.042 (4) (b), no person
may offer to practice, advertise to practice or practice veterinary medicine, or use,
in connection with his or her name, any title or description which may convey the
impression that he or she is a veterinarian, without a license or temporary permit
from the examining board. For purposes of this subsection, a person who makes
extra-label use of a drug on an animal without a prescription or in any manner not
authorized by that prescription is considered to be practicing veterinary medicine.
SECTION 18. 893.82 (2) (d) 1n. of the statutes is created to read:
893.82 (2) (d) 1n. A health care provider who provides services under s. 250.042
(4), for the provision of those services.
SECTION 19. 895.46 (5) (am) of the statutes is created to read:
895.46 (5) (am) A health care provider who provides services under s. 250.042
(4).
(END)

SENATE AMENDMENT 1, TO 2005 ASSEMBLY BILL 385

September 2, 2005 – Offered by Committee on Health, Children, Families, Aging and Long Term Care.

1 At the locations indicated, amend the bill as follows:

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- 2 1. Page 1, line 6: after "providers" insert ", behavioral health providers, pupil services providers, or substance abuse prevention providers".
 - √ 2. Page 3, line 6: delete "health care" and substitute "behavioral health provider, health care provider, pupil services provider, or substance abuse prevention".
 - **3.** Page 3, line 7: delete that line and substitute "unpaid behavioral health services, health care services, pupil services, or substance abuse prevention services on behalf of a health care facility during a state of emergency is".
 - 4. Page 3, line 10: delete "health care" and substitute "behavioral health provider, health care provider, pupil services provider, or substance abuse prevention".

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- - Page 3, line 18: after "(4)" insert "and volunteer behavioral health providers, pupil services providers, and substance abuse prevention providers who provide services under s. 250.042 (4)".
 - 7. Page 4, line 2: after that line insert:
 - 8 Section 3m. 166.23 (2m) of the statutes is created to read:
 - 166.23 (2m) If the governing body of a city, village, or town declares an emergency under sub. (1) and intends to make use of behavioral health providers, health care providers, pupil services providers, or substance abuse prevention providers, as specified in s. 250.042 (4), the governing body or its agent shall, as soon as possible, notify the department of health and family services of this intent.".
 - ✓ 8. Page 4, line 4: after that line insert:
 - 1. "Behavioral health provider" means an individual who, at any time within 10 years before a state of emergency is declared under s. 166.03 (1) (b) 1. or 166.23, has, under chapter 455, been licensed as a psychologist or has, under ch. 457, been certified as a social worker or licensed as a clinical social worker, a marriage and family therapist, or a professional counselor.".
 - 20 Page 4, line 5: delete "1." and substitute "2.".
 - 21 **10.** Page 4, line 6: delete "2." and substitute "3.".
 - 22 **11.** Page 4, line 13: after that line insert:

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"4. "Pupil services provider" means an individual who, at any time within 10 years before a state of emergency is declared under s. 166.03 (1) (b) 1. or 166.23, has been licensed as a school counselor, school psychologist, or school social worker under ch. PI 3, 2004 Wis. Adm. Code, or s. PI 34.31, Wis. Adm. Code.

5. "Substance abuse prevention provider" means an individual who, at any time within 10 years before a state of emergency is declared under s. 166.03 (1) (b) 1. or 166.23, has been certified as a counselor, supervisor, or specialist under s. HFS 75.02 (11) and (84), 2005 Wis. Adm. Code, or has been certified as a substance abuse counselor, clinical supervisor, or prevention specialist under s. 440.75.".

12. Page 4, line 14: delete lines 14 to 21 and substitute:

"(b) A behavioral health provider, health care provider, pupil services provider, or substance abuse prevention provider who, during a state of emergency declared under s. 166.03 (1) (b) 1. or 166.23, provides behavioral health services, health care services, pupil services, or substance abuse prevention services for which the behavioral health provider, health care provider, pupil services provider, or substance abuse prevention provider has been licensed or certified or, as a nurse's assistant, has met requirements, is, for the provision of these services a state agent of the department for purposes of ss. 165.25 (6), 893.82, and 895.46 and is an employee of the state for purposes of worker's compensation benefits. The behavioral health services, health care services, pupil services, or substance abuse prevention services shall be provided on behalf of a health care facility on a voluntary, unpaid basis, except that the behavioral health provider, health care provider, pupil services provider, or substance abuse prevention provider may accept reimbursement for travel, lodging, and meals."

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- "8. A social worker, advanced practice social worker, or independent social worker whose certificate has been revoked, limited, suspended, or denied renewal under s. 457.26, or a clinical social worker, marriage and family therapist, or professional counselor whose license has been revoked, limited, suspended, or denied renewal under s. 457.26.
- 9. A psychologist whose license has been revoked, limited, suspended, or denied renewal under s. 455.09.
- 10. A school counselor, school psychologist, or school social worker whose license has been denied or revoked under ch. PI 3, 2004 Wis. Adm. Code, or s. PI 34.35, Wis. Adm. Code.
- 11. A counselor, supervisor, or specialist whose certification has been denied or revoked by the Wisconsin Certification Board, Inc., or a substance abuse counselor, clinical supervisor, or prevention specialist whose certification has been revoked, limited, suspended, or denied under s. 440.75 (6).
 - 12. A nurse's assistant whose name is listed under s. 146.40 (4g) (a) 2.

SECTION 4m. 440.75 (5) of the statutes, as created by 2005 Wisconsin Act

(Assembly Bill 100), is amended to read:

440.75 (5) CERTIFICATION REQUIRED. Except as provided in sub. (3m) and s. 250.042 (4) (b), no person may represent himself or herself to the public as a substance abuse counselor, clinical supervisor, or prevention specialist or a certified substance abuse counselor, clinical supervisor, or prevention specialist or use in connection with his or her name a title or description that conveys the impression that he or she is a substance abuse counselor, clinical supervisor, or prevention

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- 1 specialist or a certified substance abuse counselor, clinical supervisor, or prevention 2 specialist unless he or she is so certified under sub. (2).
 - 14. Page 8, line 16: after that line insert:
 - **SECTION 17g.** 455.02 (1m) of the statutes is amended to read:
 - 455.02 (1m) LICENSE REQUIRED TO PRACTICE. No Except as provided in s. 250.042 (4) (b), no person may engage in the practice of psychology or the private practice of school psychology, or attempt to do so or make a representation as authorized to do so, without a license issued by the examining board.

Section 17j. 455.02 (3m) of the statutes is amended to read:

455.02 (3m) Use of titles. Only Except as provided in s. 250.042 (4) (b), only an individual licensed under s. 455.04 (1) may use the title "psychologist" or any similar title or state or imply that he or she is licensed to practice psychology, and only an individual licensed under s. 455.04 (4) may use the title "private practice school psychologist" or any similar title or state or imply that he or she is licensed to engage in the private practice of school psychology. Only Except as provided in s. 250.042 (4) (b), only an individual licensed under s. 455.04 (1) or (4) may represent himself or herself to the public by any description of services incorporating the word "psychological" or "psychology".

Section 17m. 457.04 (intro.) of the statutes is amended to read:

457.04 Prohibited practices. (intro.) Except as provided in s. ss. 250.042 (4) (b) and 457.02, no person may do any of the following.

15. Page 8, line 18: delete "health care" and substitute "behavioral health provider, health care provider, pupil services provider, or substance abuse prevention".

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- 16. Page 8, line 21: delete "health care" and substitute "behavioral health provider, health care provider, pupil services provider, or substance abuse prevention".
 - 17. Page 8, line 22: after that line insert:
- 5 "Section 19m. Effective dates. This act takes effect on the day after publication, except as follows:
 - (1) The treatment of section 440.75 (5) of the statutes takes effect on the day after publication or on the date on which the treatment of subchapter VII of chapter 440 of the statutes takes effect under Section 9421 (10q) of 2005 Wisconsin Act 25, whichever is later."

11 (END)